

Message Text

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ORIGIN EA-09

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APPROVED BY EA - MR. EDMOND

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FM SECSTATE WASHDC

TO AMEMBASSY TOKYO

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E.O. 11652:N/A

TAGS: EAIR, JA

SUBJECT: CIVAIR: SERVICE TO SAIPAN CASE

REF: TOKYO 10795

1. JAPANESE EMBASSY ECONOMIC MINISTER FUKADA PRESENTED NOTE REGRETTING USG DECISION ON SERVICE TO SAIPAN CASE TO DEP. ASST. SECRETARY EDMOND JULY 20. EDMOND RESPONDED THAT JAPANESE VIEWS ON CASE HAD BEEN CONSIDERED WITH GREAT CARE BY USG, AS EVIDENCED BY FACT THAT PRESIDENT HAD SENT BACK ORIGINAL CAB RECOMMENDATION FOR FURTHER STUDY OF GOJ POSITION. EDMOND POINTED OUT THAT ALL RELEVANT USG AGENCIES CONCERNED HAD REACHED CONCLUSION THAT JAPANESE ARGUMENTATION IN THIS CASE WAS NOT PERSUASIVE.

2. TEXT OF NOTE IS AS FOLLOWS: QUOTE. THE EMBASSY OF JAPAN PRESENTS ITS COMPLIMENTS TO THE DEPARTMENT OF STATE AND, WITH REFERENCE TO THE RECENT DECISION MADE BY THE LIMITED OFFICIAL USE

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UNITED STATES GOVERNMENT ON THE SERVICE TO SAIPAN CASE,

HAS THE HONOR TO INFORM THE LATTER OF THE FOLLOWING VIEWS
OF THE GOVERNMENT OF JAPAN:

THE GOVERNMENT OF JAPAN HAS BEEN NOTIFIED THAT THE
PRESIDENT OF THE UNITED STATES APPROVED THE CIVIL AER-
ONAUTICS BOARD ORDER AUTHORIZING CONTINENTAL AIR LINES/AIR
MICRONESIA TO PROVIDE SERVICES BETWEEN SAIPAN, MARIANA
ISLANDS, TRUST TERRITORY OF THE PACIFIC ISLANDS, AND
TERMINAL POINTS IN JAPAN. THE JAPANESE GOVERNMENT RE-
Grets THAT THE UNITED STATES GOVERNMENT MADE THE DECISION
WITHOUT GIVING FULL CONSIDERATION TO THE JAPANESE PO-
SITION, WHICH WAS REPEATEDLY PRESENTED TO THE UNITED
STATES GOVERNMENT, THAT THE JAPANESE GOVERNMENT FINDS IT
DIFFICULT TO ADMIT THE INTRODUCTION OF NEW OPERATIONS IN
THE JAPAN-GUAM/SAIPAN MARKET BY ANOTHER UNITED STATES AIR
CARRIER. THEREFORE, THE JAPANESE GOVERNMENT WISHES TO
NOTIFY THE UNITED STATES GOVERNMENT OF ITS VIEWS, AS
FOLLOWS:

1. AS THE UNITED STATES GOVERNMENT HAS BEEN ADVISED
IN THE PAST ON FOUR SEPARATE OCCASIONS, THE RECENT DECISIO
OF THE UNITED STATES GOVERNMENT ON THE SERVICE TO SAIPAN
CASE EXACERBATES THE IMBALANCE OF AVIATION BENEFITS PRE-
SENTLY EXISTING BETWEEN JAPAN AND THE UNITED STATES AND
EXERTS AN ADVERSE EFFECT ON THE AIR CARRIER OF JAPAN.
ACCORDINGLY, THE JAPANESE GOVERNMENT BELIEVES THAT THIS
ISSUE MUST BE PURSUED AT THE FORTHCOMING JAPAN-UNITED
STATES BILATERAL AVIATION TALKS, WITHIN THE CONTEXT OF
THE OVERALL AVIATION RELATIONSHIP BETWEEN THE TWO
COUNTRIES.

2. TWO INFORMAL PREPARATORY TALKS HAVING BEEN HELD
ALREADY THIS YEAR, THE FORMAL JAPAN-UNITED STATES AVIATION
TALKS ARE SCHEDULED TO TAKE PLACE IN SEPTEMBER OR THERE-
AFTER. IN VIEW OF THE ABOVE DEVELOPMENT, THE JAPANESE
GOVERNMENT STRONGLY HOPES THAT THE SAID FORMAL TALKS WILL
BE HELD PROMPTLY AND THAT THE MATTER WILL BE RESOLVED

TO EXPRESS ITS SERIOUS CONCERN FOR THE DEVELOPMENT OF A
SIMILAR SEATTLE/PORTLAND-JAPAN SERVICE INVESTIGATION CASE
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WHICH IS REPORTEDLY UNDER STUDY BY THE CIVIL AERONAUTICS
BOARD. UNQUOTE

3. COMMENT. EMBASSY WILL NOTE T AT TE XT DOES NOT RPT
NOT CITE SAIPAN ROUTE DECISION AS EXAMPLE OF "WORSENING
STATE OF US/JAPAN CIVAIR RELATIONS." WE ARE PLEASED THAT
JAPANESE ULTIMATELY DID NOT CHOOSE TO FOLLOW THIS UN-
PROMISING AND, FROM OUR POINT OF VIEW, MISLEADING

APPROACH. KISSINGER

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